

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)
FINANCIAL REPORT
DECEMBER 31, 2022**

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)**

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BUSINESS
ADVISORS
AND CPAS

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of
New York State Thoroughbred Breeding and Development Fund

Opinions

We have audited the accompanying financial statements of the New York State Thoroughbred Breeding and Development Fund (the Fund), a component unit of the State of New York, as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of December 31, 2022, and the changes in its financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis For Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of New York State Thoroughbred Breeding and Development Fund, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Prior Period Financial Statements

The financial statements as of December 31, 2021, were audited by Marvin and Company, P.C. who merged with Mengel, Metzger, Barr & Co. LLP as of January 1, 2023, and whose report dated March 9, 2022, expressed an unmodified opinion on those statements.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about New York State Thoroughbred Breeding and Development Fund's ability to continue as a going concern for twelve months beyond the

financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of New York State Thoroughbred Breeding and Development Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about New York State Thoroughbred Breeding and Development Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 4 through 7, schedules of proportionate share of the net pension liability (asset), the schedules of Fund contributions, and the schedule of changes in total OPEB liability on pages 33-35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate

operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2023, on our consideration of New York State Thoroughbred Breeding and Development Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the New York State Thoroughbred Breeding and Development Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering New York State Thoroughbred Breeding and Development Fund's internal control over financial reporting and compliance.

Mengel, Metzger, Barw & Co. LLP

Latham, NY
March 17, 2023

NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)
Management's Discussion and Analysis
December 31, 2022 and 2021

Management of the New York State Thoroughbred Breeding and Development Fund Corporation (the Fund) offers readers of the Fund's financial statements this analysis of the financial activities of the Fund for the years ended December 31, 2022 and 2021.

Following this Management's Discussion and Analysis (MD&A) are the financial statements of the Fund together with the notes thereto. Please read the MD&A in conjunction with the Fund's financial statements and the accompanying notes in order to obtain a full understanding of the Fund's financial position and results of operations.

The Fund was created by an Act of the State of New York (the State), as more fully described in Note 1 of the financial statements, and commenced operations in 1973. The Fund's mission statement is: "To promote by monetary incentives the responsible breeding of quality thoroughbred racehorses in keeping with the founding legislation to preserve New York's irreplaceable farmland."

OVERVIEW OF FINANCIAL STATEMENTS

This annual financial report consists of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The Fund follows enterprise fund reporting; therefore, the financial statements are presented using the economic resources measurement focus and the accrual basis of accounting.

FINANCIAL ANALYSIS OF THE FUND

Net Position

Cash and equivalents decreased by \$1.7 million in 2022 as compared to 2021. The decrease is attributed to \$1.9 million of supplemental awards earned on 2021 awards and included in Awards payable at year-end and paid in March 2022.

A decrease in the award holdback rate from 25 percent to 10 percent in 2022 resulted in a decrease of \$2.1 million in the Awards payable, reserve. The Fund anticipates returning these funds to award earners in March 2023.

By statute, the Fund pays the Harry M. Zweig Memorial Fund of Cornell University 2 percent of its operating revenues to fund equine research. The amount payable to Cornell University for 2022 is \$405,292, an increase of \$5,984 from the 2021 contribution.

In accordance with the Racing Pari-mutuel Wagering and Breeding Law enacted by the New York State Legislature in 1973, moneys of the Fund in excess of \$75,000 on hand at the end of the calendar year must be paid to the State and to the regional off-track betting corporations.

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The following table summarizes the Fund's net position for 2022 and 2021:

Assets:	<u>2022</u>	<u>2021</u>
Cash and equivalents	\$ 6,442,312	\$ 8,168,028
Receivables, net	1,080,019	1,087,852
Net pension asset - proportionate share	73,379	-
Other assets, net	<u>147,325</u>	<u>148,592</u>
Total assets	<u>\$ 7,743,035</u>	<u>\$ 9,404,472</u>
Deferred outflows of resources - pensions/OPEB	<u>\$ 229,134</u>	<u>\$ 436,022</u>
Total Assets and Deferred Outflow of Resources	<u><u>\$ 7,972,169</u></u>	<u><u>\$ 9,840,494</u></u>
Liabilities:		
Accounts payable and accrued expenses	\$ 212,171	\$ 169,600
Awards payable	3,294,103	3,608,780
Awards payable reserve, current	1,424,567	3,486,744
Payable to Harry M. Zweig Memorial Fund	405,292	399,308
Purse enrichments payable	503,211	204,213
VLT payable - NY Gaming Commission	-	-
Postemployment benefits (OPEB) liability	1,274,827	1,580,884
Net pension liability - proportionate share	<u>-</u>	<u>1,059</u>
Total liabilities	<u>\$ 7,114,171</u>	<u>\$ 9,450,588</u>
Deferred inflows of resources - pensions/OPEB	<u>\$ 782,998</u>	<u>\$ 314,906</u>
Net position	<u>\$ 75,000</u>	<u>\$ 75,000</u>
Total Liabilities, Deferred Inflows and Net Position	<u><u>\$ 7,972,169</u></u>	<u><u>\$ 9,840,494</u></u>

Operating Activities

Under founding statutes, the Fund receives revenue from on-track and off-track Thoroughbred handle in New York, and breakage from regional off-track wagers. Total handle accounted for 23 percent of operating revenue in 2022 and 2021, while breakage accounted for 1.5 percent and 2 percent of operating revenue for 2022 and 2021, respectively.

The Fund obtained an additional contractual source of revenue from Video Lottery Terminals (VLTs) at Finger Lakes Gaming and Racetrack beginning in 2004, which provided approximately 7 percent of total operating revenue for 2022 and 2021. Further enhancing Fund revenues, Resorts World Casino New York City began operation of VLTs at Aqueduct Racetrack in late 2011. Statutory revenue received from this operation was approximately \$9.5 million in 2022 and \$9.1 million in 2021, or 47 percent and 46 percent of total operating revenue, respectively. The VLT recapture for 2022 of \$2.6 million allows the Fund to maintain 2013 Resorts World VLT revenue levels adjusted for inflation and resulted in a 66 percent combined percentage from all VLT revenue sources in 2022 versus 65 percent in 2021.

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Effective January 1, 2014, legislation provided for the Fund to receive revenues from Advanced Deposit Wagering (ADW) sources. Total ADW revenue accounted for 8 percent and 9 percent of total operating revenue for 2022 and 2021, respectively. The total 2022 operating revenue of approximately \$20.2 million was slightly higher than the 2021 figure.

With this healthy revenue picture, the Fund was able to pay out 100% of all breeder, stallion and owner awards earned in 2022. The Fund also authorized a 10% supplemental award to all 2022 award earners and \$300,000 in purse enrichment specifically to support the New York Stallion Stakes Series conducted by the New York Racing Association. Also, these funds allowed the Board of Directors to provide an additional \$200,000 to the Finger Lakes to enhance purses for NY-bred runners during 2023.

The following table summarizes the Fund's operating income for the years ended December 31, 2022 and 2021:

	<u>2022</u>	<u>2021</u>
Operating revenue:		
Handle revenue	\$ 4,738,192	\$ 4,689,083
ADW revenue	1,629,673	1,815,493
Breakage revenue	298,692	377,927
VLT commission	13,469,394	12,961,827
Registration & Web Advertising Fees	128,650	121,050
	<hr/>	<hr/>
Total operating revenue	\$ 20,264,601	\$ 19,965,380
Operating expenses:		
Awards	\$ 15,639,502	\$ 15,867,958
Purse enrichments	2,068,345	1,782,791
Promotion	1,211,201	1,107,718
Administration	923,651	892,041
Harry M. Zweig Memorial Fund	405,292	399,308
Bad debt expense	37,320	(69,995)
	<hr/>	<hr/>
Total operating expenses	\$ 20,285,311	\$ 19,979,821
Operating income (loss)	\$ (20,710)	\$ (14,441)
Nonoperating revenue - interest income	18,394	14,441
Nonoperating revenue - Gain (loss) on Sale of Fixed Asset	2,316	-
	<hr/>	<hr/>
Change in net assets	\$ -	\$ -
Net position at beginning of year	75,000	75,000
Net position at end of year	<hr/> \$ 75,000	<hr/> \$ 75,000

NEW YORK STATE THOROUGHBRED BREEDING
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Management's Discussion and Analysis
December 31, 2022 and 2021

CONTACTING THE FUND'S FINANCIAL MANAGEMENT

This financial report is designed to provide readers with a general overview of the Fund's finances and to demonstrate the Fund's accountability for the revenue that it receives. If you have questions about this report or need additional financial information, contact the Fund at 1 Broadway Center - 1st floor, Schenectady, New York 12305.

**NEW YORK STATE THOROUGHBRED BREEDING
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STATEMENTS OF NET POSITION
DECEMBER 31, 2022 AND 2021**

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	<u>2022</u>	<u>2021</u>
Current assets:		
Cash and equivalents	\$ 6,442,312	\$ 8,168,028
Receivables, net	1,080,019	1,087,852
Prepaid expenses	4,061	4,292
Total current assets	<u>7,526,392</u>	<u>9,260,172</u>
Property and equipment, at cost:		
Office furniture and equipment	21,092	22,416
Vehicles	50,819	39,345
Software and website	293,022	283,722
	<u>364,933</u>	<u>345,483</u>
Less accumulated depreciation	<u>(221,669)</u>	<u>(201,183)</u>
Net property and equipment	<u>143,264</u>	<u>144,300</u>
Other assets - net pension asset - proportionate share	<u>73,379</u>	<u>-</u>
Total assets	<u>7,743,035</u>	<u>9,404,472</u>
Deferred outflow of resources - pension	219,946	307,873
Deferred outflow of resources - OPEB	<u>9,188</u>	<u>128,149</u>
Total deferred outflows	<u>229,134</u>	<u>436,022</u>
 Total Assets and Deferred Outflow of Resources	 <u>\$ 7,972,169</u>	 <u>\$ 9,840,494</u>

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

Current liabilities:		
Accounts payable and accrued expenses	\$ 212,171	\$ 169,600
Awards payable	3,294,103	3,608,780
Awards payable reserve	1,424,567	3,486,744
Payable to Harry M. Zweig Memorial Fund	405,292	399,308
Purse enrichments payable	503,211	204,213
Total current liabilities	<u>5,839,344</u>	<u>7,868,645</u>
Long-term liabilities:		
Postemployment benefits liability	1,274,827	1,580,884
Net pension liability - proportionate share	<u>-</u>	<u>1,059</u>
Total liabilities	<u>7,114,171</u>	<u>9,450,588</u>
Deferred inflow of resources - OPEB	516,712	-
Deferred inflow of resources - pension	<u>266,286</u>	<u>314,906</u>
Total deferred inflows	<u>782,998</u>	<u>314,906</u>
Net position:		
Net investment in capital assets	143,264	144,300
Restricted - expendable	<u>(68,264)</u>	<u>(69,300)</u>
Total net position	<u>75,000</u>	<u>75,000</u>
Total Liabilities, Deferred Inflows, and Net Position	 <u>\$ 7,972,169</u>	 <u>\$ 9,840,494</u>

See accompanying notes to financial statements.

**NEW YORK STATE THOROUGHBRED BREEDING
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(A Component Unit of the State of New York)
STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION
YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<u>2022</u>	<u>2021</u>
Operating revenue:		
Handle revenue	\$ 4,738,192	\$ 4,689,083
Advance Deposit Wagering revenue	1,629,673	1,815,493
Breakage revenue	298,692	377,927
VLT commission revenue	13,469,394	12,961,827
Registration and web advertising fees revenue	<u>128,650</u>	<u>121,050</u>
Total operating revenue	<u>20,264,601</u>	<u>19,965,380</u>
Operating expenses:		
Breeder awards	10,954,679	11,081,783
Stallion awards	2,291,136	2,510,016
Owner awards	2,393,688	2,276,159
FLRA breakage	68,345	82,791
Purse enrichment	2,000,000	1,700,000
Promotion	1,211,201	1,107,718
Administration	923,651	892,041
Harry M. Zweig Memorial Fund	405,292	399,308
Bad debt expense, net of recoveries	<u>37,320</u>	<u>(69,995)</u>
Total operating expenses	<u>20,285,312</u>	<u>19,979,821</u>
Operating income (loss)	(20,711)	(14,441)
Nonoperating revenue - Gain (Loss) on Sale of Assets	2,317	-
Nonoperating revenue - interest income	<u>18,394</u>	<u>14,441</u>
Change in net position	-	-
Net position at beginning of year	<u>75,000</u>	<u>75,000</u>
Net position at end of year	<u>\$ 75,000</u>	<u>\$ 75,000</u>

See accompanying notes to financial statements.

**NEW YORK STATE THOROUGHBRED BREEDING
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(A Component Unit of the State of New York)
STATEMENTS OF CASH FLOWS
YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<u>2022</u>	<u>2021</u>
Cash flows from operating activities:		
Receipts from operations	\$ 20,235,114	\$ 20,041,956
Payments for awards and purses	(19,785,703)	(14,667,676)
Payments to Harry M. Zweig Memorial Fund	(399,308)	(234,030)
Payments to employees	(460,043)	(506,656)
Payments to contractors and suppliers	<u>(1,298,876)</u>	<u>(1,172,015)</u>
Net cash provided by (used in) operating activities	<u>(1,708,816)</u>	<u>3,461,579</u>
Cash flows from capital and related financing activities - acquisition of property and equipment	<u>(37,794)</u>	<u>(11,410)</u>
Cash flows from investing activities:		
Proceeds from sale of fixed asset	2,500	-
Interest earned	<u>18,394</u>	<u>14,441</u>
Net cash provided by (used in) investing activities	<u>20,894</u>	<u>14,441</u>
Net change in cash and equivalents	(1,725,716)	3,464,610
Cash and equivalents at beginning of year	<u>8,168,028</u>	<u>4,703,418</u>
Cash and equivalents at end of year	<u>\$ 6,442,312</u>	<u>\$ 8,168,028</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:		
Operating income (loss)	\$ (20,711)	\$ (14,441)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:		
Depreciation and amortization expense	38,646	35,598
Amortization of deferred inflows - pension (non-cash)	12,352	12,646
Amortization of deferred inflows - OPEB (non-cash)	(224,658)	120,160
Net change in deferred outflows and inflows related to pensions (non-cash)	26,955	239,048
Net change in deferred outflows and inflows related to OPEB (non-cash)	860,331	(165,821)
Bad debts	37,320	(69,995)
Changes in:		
Receivables	(29,487)	76,576
Prepaid expenses	231	50,187
Accounts payable and accrued expenses	42,571	23,840
Awards payable	(314,677)	2,766,069
Awards payable reserve	(2,062,177)	17,056
Purse enrichments payable	298,998	199,948
Harry M. Zweig Memorial Fund payable	5,984	165,278
Postemployment benefits liability	(306,056)	282,646
Pension Asset	(73,379)	-
Pension liability	<u>(1,059)</u>	<u>(277,216)</u>
Net cash provided by (used in) operating activities	<u>\$ (1,708,816)</u>	<u>\$ 3,461,579</u>

See accompanying notes to financial statements.

**NEW YORK STATE THOROUGHBRED BREEDING
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(A COMPONENT UNIT OF THE STATE OF NEW YORK)
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022 AND 2021**

(1) Organization

The New York State Thoroughbred Breeding and Development Fund Corporation (the Fund) is a public benefit corporation organized pursuant to Sections 251 through 257 of the Racing, Pari-mutuel Wagering and Breeding Law (the Law) enacted by the New York State Legislature in 1973. The Fund is a component unit of the State of New York (the State) and is included in the State's Comprehensive Annual Financial Report of the Comptroller as a public benefit corporation.

(2) Summary of Significant Accounting Policies

(a) Basis of Presentation

The financial statements of the Fund have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles.

For the year ended December 31, 2022, the Fund adopted:

- GASB Statement No. 87 - "Leases". The objective of this Statement is to better meet the information needs of financial statement users by improving the accounting and financial reporting for leases by governments. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The implementation of this statement did not have an impact on the financial statements of the Fund.
- GASB Statement No. 91 - "Conduit Debt Obligations". The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The implementation of GASB Statement No. 95 as provided in Note 2 to the financial statements, postponed the implementation of this statement. The provisions of this Statement are effective for fiscal years beginning after December 15, 2021, which is the fiscal year beginning January 1, 2022 for the Fund. The implementation of this standard did not have an impact on the Fund.
- GASB Statement No. 92 - "Omnibus 2020". The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This

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(2) Summary of Significant Accounting Policies

(a) Basis of Presentation

Statement addresses a variety of topics and includes specific provisions. The provisions of this Statement are effective for fiscal years beginning after June 15, 2021, which is the fiscal year beginning January 1, 2022 for the Fund. The implementation of this standard did not have an impact on the Fund.

- GASB Statement No. 93 - “Replacement of Interbank Offered Rates”. The objective of this Statement is to address accounting and financial reporting implications that result from the replacement of an IBOR. Some governments have entered into agreements in which variable payments made or received depend on an interbank offered rate (IBOR)-most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021, which is the fiscal year beginning January 1, 2022 for the Fund. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021, which is the fiscal year beginning January 1, 2022 for the Fund. The implementation of this standard did not have an impact on the Fund.
- GASB Statement No. 96 - “Subscription-Based Information Technology Arrangements”. The objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset-an intangible asset - and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of this statement did not have an impact on the financial statements of the Fund. The Statement was early implemented, as allowed.

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(2) Summary of Significant Accounting Policies

(b) Assets, Liabilities and Net Position

- Receivables consist of handle, breakage, a percentage of Advanced Deposit Wagering (ADW), and a percentage of Video Lottery Terminal (VLT) revenue amounts which are reported at their outstanding unpaid principal balances. The Fund records revenues receivable at estimated fair value, net of an allowance based upon the estimated collectability. The allowance was \$144,959 and \$107,639 for 2022 and 2021, respectively.
- Retirement Plan - The Fund provides retirement benefits for its employees through contributions to the New York State Employees' Retirement System. The System provides various plans and options, some of which require employee contributions. Note 8 provides more information on the retirement plan.
- The Fund expenses advertising and promotion costs as incurred. Advertising costs for the years ended December 31, 2022 and 2021 amounted to \$236,583 and \$181,501, respectively. Promotion costs for the years ended December 31, 2022 and 2021 were \$974,618 and \$926,217, respectively.
- Other areas of assets, liabilities and net position are addressed throughout these footnotes.

(c) Deferred Outflows and Inflows of Resources

In the Statement of Net Position, in addition to assets, the Fund will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Fund has three items that qualify for reporting in this category. The first item is related to pensions reported in the Statement of Net Position. This represents the effect of the net change in the Fund's proportion of the collective net pension asset or liability and difference during the measurement period between the Fund's contributions and its proportionate share of total contributions to the pension systems not included in pension expense and changes in assumptions. The second item is the Fund contributions to the New York State and Local Employees' Retirement System (the System) and OPEB subsequent to the measurement date. The third item relates to the System and OPEB reporting number which represents the effect of the net change in the actual and expected experience.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until

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(2) Summary of Significant Accounting Policies

(c) Deferred Outflows and Inflows of Resources

that time. The Fund has two items that qualify for reporting in this category. The first item is related to pensions reported in the Statement of Net Position. This represents the net effect of the change in the Fund's proportion of the collective net pension liability related to its participation in the System and differences between the Fund's contributions and its proportionate share of total contributions to the System not included in pension expense. The second item is related to the System and OPEB reported in the Statement of Net Position. This represents the effects of the differences between actual and expected experience and changes of assumptions or other inputs.

(d) Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources and disclosures at the date of these financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

(e) Property, Equipment and Depreciation

Property and equipment are reported at cost. Purchases and improvements over \$1,000 are capitalized. Maintenance and repairs are expensed as incurred. For assets placed in service, depreciation and amortization is calculated over estimated useful lives of between 3 -10 years using the straight-line method.

(f) Subsequent Events

The Fund has evaluated subsequent events through the date of the auditor's report which is the date the financial statements were available to be issued. There were no subsequent events requiring recording or disclosure.

(3) Cash and Equivalents and Investments

The Fund's investment policies are governed by New York State Statute. Fund monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Fund is authorized to use demand accounts, certificates of deposit and short-term U.S. Treasury bills or notes.

Collateral is required for demand deposits and certificates of deposit in an amount equal to or greater than the amount of all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are outlined in chapter 623 of the laws of the State of New York.

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(3) Cash and Equivalents and Investments

Custodial Credit Risk - This is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. As noted above, by State statute, all deposits in excess of FDIC insurance coverage must be collateralized. As of December 31, 2022 and 2021, all uninsured bank deposits were fully collateralized with securities held by the pledging financial institution's trust department or agent as part of the collateral used to secure all the institution's deposits from the State of New York.

(4) Receipt and Distribution of Revenue and Basis of Net Position

New York State Racing, Pari-Mutuel Wagering and Breeding law (the Law), Section 254, provides for Fund revenues from New York on-track and off-track thoroughbred handle and breakage from regional off-track betting wagers as well as from Video Lottery Terminal (VLT) gaming devices at Finger Lakes Gaming and Racetrack, and Resort World Casino-New York City.

- Handle: Handle of one-half of one percent (.5%) of the regular, multiple, exotic and super exotic wagers are paid to the Fund. The Fund receives an additional two-tenths of 1% (.2%) of live racing handle only at New York Racing Association (NYRA) tracks. However, under Section 905(4) of the Law, when out-of-state track retention rates vary from New York State retention rates, entities are entitled to pro-rate the difference. This reduces the overall handle received by the Fund to less than .5%. "Special Event" races, which include the Kentucky Derby, the Preakness and the Breeder's Cup, generate handle of one-half of one percent (.5%), as specified in Section 904 of the Law, with NYRA paying an additional .2%.
- Breakage: Twenty percent of New York State off-track betting breakage from bets on harness races and fifty percent on all other races is paid to the Fund and to the Agriculture and New York State Horse Breeding Development Fund; the Fund receives one half of such payments.
- VLT - Finger Lakes Gaming and Racetrack: The Fund receives revenue from VLT devices at Finger Lakes Gaming and Racetrack under statute at 1.25% of Net Win.
- VLT - Resort World Casino – New York City: In 2011, the Fund began to receive VLT device revenue from Resorts World Casino - New York City (RW) at the Aqueduct Racetrack at the rate of 1% of Net Win. The rate increased to 1.25% in October of 2012, and to 1.5% in October 2013. On October 15, 2016, RW entered into an agreement with Nassau OTB to host up to 1,000 VLT devices. Machines designated by RW to Nassau OTB will pay the Fund a reduced rate of .5% of Net Win. There were 1,000 VLT machines designated to Nassau OTB at both December 31, 2022 and 2021.

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(4) Receipt and Distribution of Revenue and Basis of Net Position

- VLT – Nassau OTB and Suffolk OTB: The Fund receives .5% of VLT revenues from Nassau OTB and Suffolk OTB under New York State Tax Code, Section 1612. Amounts collected by the Fund in excess of the amount necessary to maintain payments from VLTs at RW at the same level realized in 2013, adjusted by the Consumer Price Index, must be returned to the New York Gaming Commission. The Fund recognized revenues of \$2,564,995 and \$2,434,597 and \$-0- payables to the New York Gaming Commission of at December 31, 2022 and 2021, respectively.
- ADW: Effective January 1, 2014, New York State Racing, Pari-Mutuel Wagering and Breeding law, Section 115-b, provides for Fund revenues generated from out of state ADW handle from New York State residents.

Moneys received by the Fund are disposed and distributed, and the Fund's net position is maintained, in accordance with the Law, Section 254. The Fund is authorized to dispose and distribute the moneys received by it for the following purposes and no other:

- Awards: An amount as determined by the Fund but not in excess of: (a) 43% as awards to breeders of New York-breds finishing first, second, third and fourth in races, (b) 33% as awards to owners of New York-breds finishing first, second, third and fourth in open races, (c) 15% as awards to stallion owners, whose New York stallions have sired New York-breds finishing first, second, third and fourth in races. However, the Fund, with two-thirds vote of its Board of Directors, may increase these awards up to but not in excess of (a) 65% as awards to breeders, (b) 40% as awards to owners and (c) 20% as awards to stallion owners. On August 16, 2008 the Board approved a motion to limit the distribution of monies to first, second and third place finishing New York-breds effective September 1, 2008.
- Purse: An amount as determined by the Fund but not in excess of 44% to provide purse moneys for races exclusively for New York-breds entered in all races, the conditions of which have been approved by the Fund. In addition, 75% of in-state breakage revenue is to be provided to Finger Lakes Gaming and Racetrack for purse enrichment.
- Promotion: Up to 6% to advance and promote breeding and raising of thoroughbreds in New York. This cap was decreased to 5% as of October 28, 2023.
- Administration: Up to 5% for the administration and management of the Fund. This cap was decreased to 4% as of October 28, 2023.
- Equine research: An amount equal to 2% thereof for the promotion of equine research.
- At the end of any calendar year, any Fund net position on hand in excess of \$75,000 shall be remitted to and vested in the State or the contributing Off-Track Betting Corporations.

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(4) Receipt and Distribution of Revenue and Basis of Net Position

Distribution of awards and purses is as follows:

	<u>2022</u>	<u>2021</u>
Breeder awards	\$ 10,954,679	\$ 11,081,783
Stallion awards	2,291,136	2,510,016
Owner awards	2,393,688	2,276,159
FLRA breakage	68,345	82,791
Purse enrichment	<u>2,000,000</u>	<u>1,700,000</u>
	<u>\$ 17,707,848</u>	<u>\$ 17,650,749</u>
Percentage of Operating Revenue	87.4%	88.4%

The awards payable reserve represents the retention of 10% of awards earned January 1, 2022 through December 31, 2022 as established in accordance with Fund policy. An increase was approved by the Board in May 2020 as a result of a decrease in revenues triggered by the COVID-19 pandemic. The retention rate was increased to 25% of awards earned January 1, 2021 to December 31, 2021. The reserve at December 31, 2022 was released in January 2023 and the reserve at December 31, 2021 was released in January 2022.

(5) Investment Policy

The Fund's investment policy requires that all funds available for investment be deposited in interest-bearing accounts or fully secured certificates of deposit with New York State banks for the shortest possible terms and at the highest available interest rates, or in United States Treasury short-term bills or notes at the highest available rate. As of December 31, 2022 and 2021 the Fund maintained available funds in interest bearing checking accounts, since the rate of return was comparable to short-term Treasury bills.

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(6) Property and Equipment

	<u>Balance</u> <u>1/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>12/31/2022</u>
Office furniture and equipment	\$ 22,416	\$ -	\$ 1,324	\$ 21,092
Vehicles	39,345	28,493	17,019	50,819
Software and website	283,722	9,300	-	293,022
Total	<u>345,483</u>	<u>37,793</u>	<u>18,343</u>	<u>364,933</u>
Less accumulated depreciation/amortization	<u>201,183</u>	<u>38,829</u>	<u>18,343</u>	<u>221,669</u>
Net property and equipment	<u>\$ 144,300</u>	<u>\$ (1,036)</u>	<u>\$ -</u>	<u>\$ 143,264</u>
	<u>Balance</u> <u>1/1/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>12/31/2021</u>
Office furniture and equipment	\$ 22,416	\$ -	\$ -	\$ 22,416
Vehicles	39,345	-	-	39,345
Software and website	272,312	11,410	-	283,722
Total	<u>334,073</u>	<u>11,410</u>	<u>-</u>	<u>345,483</u>
Less accumulated depreciation/amortization	<u>165,585</u>	<u>35,598</u>	<u>-</u>	<u>201,183</u>
Net property and equipment	<u>\$ 168,488</u>	<u>\$ (24,188)</u>	<u>\$ -</u>	<u>\$ 144,300</u>

(7) Harry M. Zweig Memorial Fund

By law, 2% of operating revenue accruing to the Fund is to be used for the promotion of equine research through a fund of a land grant university within New York State. The Harry M. Zweig Memorial Fund of Cornell University was established for this purpose.

(8) Pension Plan

(a) Plan Descriptions and Benefits Provided

The Fund participates in the New York State and Local Employees' Retirement System (the System). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (NYSCRF), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the NYSCRF and is the administrative head of the System. Benefits are established under

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(8) Pension Plan

(a) Plan Descriptions and Benefits Provided

the provision of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The Fund also participates in the Public Employees Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/inex.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

The System is noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 and before April 1, 2012 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. For employees joining on or after April 1, 2012, employee contribution rates under System tier VI vary based on a sliding salary scale. The Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

	<u>ERS</u>
2022	\$ 50,799
2021	62,758
2020	61,453

(b) Pension (Asset) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the Fund reported the following liability for its proportionate share of the net pension asset/liability for the System. The net pension asset/liability was measured as of March 31, 2022. The total pension liability used to calculate the net pension asset/liability was determined by an actuarial valuation. The Fund's proportionate share of the net pension asset/liability was based on a projection of the Fund's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. This information was provided by the System in reports provided to the Fund.

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(8) Pension Plan

(b) Pension (Asset) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Date	3/31/2022	3/31/2021
Net pension (asset)/liability	\$ (73,379)	\$ 1,059
Fund's proportion of the Plan's net pension liability (asset)	0.0008976%	0.0010633%

At December 31, 2022 and 2021 the Fund's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>2022</u>		<u>2021</u>	
	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual experience	\$ 5,557	\$ 7,208	\$ 12,930	\$ -
Change in assumptions	122,461	2,066	194,674	3,672
Net difference between projected and actual earnings on pension plan investments	-	240,285	-	304,141
Changes in proportion and differences between the Fund's contributions and proportionate share of contributions	41,129	16,727	37,511	7,093
Fund's contributions subsequent to the measurement date	<u>50,799</u>	<u>-</u>	<u>62,758</u>	<u>-</u>
Total	<u>\$ 219,946</u>	<u>\$ 266,286</u>	<u>\$ 307,873</u>	<u>\$ 314,906</u>

Fund contributions subsequent to the March 31 measurement date will be recognized as a reduction of the net pension asset/liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

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(8) Pension Plan

(b) Pension (Asset) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Year ended	<u>ERS</u>
2023	\$ (8,122)
2024	(19,788)
2025	(57,424)
2026	(11,805)
2027	-

(c) Actuarial Assumptions

The total pension asset/liability as of the March 31 measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension asset/liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

Measurement date	March 31, 2022	March 31, 2021
Actuarial valuation date	April 1, 2021	April 1, 2020
Investment return	5.9%	5.9%
Salary scale	4.4% Average	4.4% Average
Decrement tables	April 1, 2015 - March 31, 2020 System's Experience	April 1, 2015- March 31, 2020 System's Experience
Inflation rate	2.7%	2.7%

Annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2020 for both 2022 and 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

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(8) Pension Plan

(c) Actuarial Assumptions

Measurement date	Long-term Expected <u>Real Rate of Return</u>		<u>Target Allocation</u>	
	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>
Asset type:				
Domestic equity	3.30%	4.05%	32%	32%
International equity	5.85%	6.30%	15%	15%
Private equity	6.50%	6.75%	10%	10%
Real estate	5.00%	4.95%	9%	9%
Opportunistic/ARS Portfolio (1)	4.10%	4.50%	3%	3%
Credit	3.78%	3.63%	4%	4%
Real assets	5.80%	5.95%	3%	3%
Fixed income	0.00%	0.00%	23%	23%
Cash	(1.00%)	0.50%	<u>1%</u>	<u>1%</u>
Total			100%	100%

The real rate of return is net of the long-term inflation assumption of 2.5% and 2.0% for 2022 and 2021, respectively.

(1) Excludes equity-oriented and long-only funds. For investment management purposes, these funds are included in domestic equity and international equity, respectively.

(d) Discount Rate

The discount rate used to measure the total pension asset/liability was 5.9% for the measurement dates ended March 31, 2022 and 2021. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset/liability.

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(8) Pension Plan

(e) Sensitivity of the Proportionate Share of the Net Pension Asset/Liability to the Discount Rate Assumption

The following presents the Fund's proportionate share of the net pension asset/liability calculated using the discount rate of 5.9% for 2022 and 2021, respectively, as well as what the Fund's proportionate share of the net pension asset/liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease	Current Assumption	1% Increase
December 31, 2022	<u>(4.9%)</u>	<u>(5.9%)</u>	<u>(6.9%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ <u>(188,877)</u>	\$ <u>73,379</u>	\$ <u>292,743</u>
December 31, 2021	<u>(4.9%)</u>	<u>(5.9%)</u>	<u>(6.9%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ <u>(293,874)</u>	\$ <u>(1,059)</u>	\$ <u>268,985</u>

Changes of Assumptions

Changes of assumptions about future economic or demographic factors or other inputs are amortized over a closed period equal to the average of the expected service lives of all employees that are provided with pension benefits.

Collective Pension Expense

Collective pension expense includes certain current period changes in the collective net pension asset/(liability), projected earnings of pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The collective pension expense for 2022 and 2021 is \$15,671 and \$37,231, respectively.

(f) Pension Plan Fiduciary Net Position

The components of the current-year net pension asset/(liability) of all the participation System employers as of the March 31, 2022 and 2021 valuation dates, were as follows:

	<u>(Dollars in Millions)</u>	
Valuation date	<u>3/31/2022</u>	<u>3/31/2021</u>
Employers' total pension liability	\$(223,875)	\$(220,680)
Plan net position	<u>232,049</u>	<u>220,581</u>
Employers' net pension asset/(liability)	<u>\$ 8,174</u>	<u>\$ (99)</u>
Ratio of plan net position to the Employers' total pension asset/(liability)	103.65%	99.95%

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(8) Pension Plan

(g) Contributions to the Pension Plan

Employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Retirement contributions as of December 31, 2022 and 2021 represent the projected employer contribution for the period of April 1, 2022 through March 31, 2023 and April 1, 2021 through March 31, 2022, respectively based on paid System wages multiplied by the employer's contribution rate, by tier. These amounts have been recorded as deferred outflows of resources in the accompanying financial statements.

(9) Postemployment Benefits Other Than Pensions

Plan Description

The Fund administers a defined benefit OPEB plan and provides OPEB for all permanent full-time employees of the Fund with ten years of credited service. The plan is a single-employer defined benefit plan (the Plan). The Plan provides Article 11 of the State Compiled Statutes which grants the authority to establish and amend the benefit terms and financing requirements to the Fund's Board. The Plan does not issue a separate financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan. No assets are accumulated in trust that meet the criteria in paragraph 4 of Statement No. 75.

Funding Policy

The Fund provides continuation of medical coverage for employees that retire no earlier than age 62 or have at least twenty years of credited State service or are vested in the retirement system plan with ten years of credited service. The Fund will also provide coverage in the event of early retirement if the employee qualifies for a State disability pension. The Fund contributes 75% of costs for an individual policy and 35% of the difference between the cost of family and individual coverage. Surviving spouses of retired employees with at least ten years of service are also eligible for continued health insurance coverage subject to a 25% co-pay. The Fund reimburses retirees and their spouses for Medicare Part B premium costs. The Fund currently funds the plan to satisfy current obligations on a pay-as-you-go basis. The Fund expensed medical coverage for six retired employees totaling \$59,980 and \$53,198 for the years ended December 31, 2022 and 2021, respectively.

Benefits Provided

The Fund provides for continuation of medical and/or Medicare Part B benefits for certain retirees and their spouses. Retirees and their spouses receive benefits for their lifetime.

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(9) Postemployment Benefits Other Than Pensions

Employees Covered by Benefit Terms - As of the actual valuation date, the following employees were covered by the benefit terms:

Active not eligible to retire	5
Active eligible to retire	0
Inactive employees entitled to but not yet receiving benefit payments	0
Retired and surviving spouses	7
Retiree spouses covered	<u>1</u>
Total	<u>13</u>

Net OPEB Liability

The Fund's total OPEB liability was measured as of September 30, 2022; the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022.

Actuarial Assumptions and Other Inputs

The total actuarial valuation OPEB liability at December 31, 2022 and 2021 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	<u>2022</u>	<u>2021</u>
Inflation rate	2.53%	2.44%
Salary increases	3.53%	3.44%
Long-term bond rate (based on Fidelity Municipal Go AA 20-Year Bond rate as of the measurement date)	4.40%	2.19%
Single discount rate (reflects a blending of the investment rate of return and the long-term bond rate using expected plan benefit payments)	4.40%	2.19%
Healthcare cost trend rates	5.50% adjusted annually to an ultimate rate of 4.00% after 2075	6.10% adjusted annually to an ultimate rate of 4.37% after 2075

Mortality rates at December 31, 2022 and December 31, 2021 were based on Pub-2010 Public Retirement Plans Mortality Tables, Headcount-Weighted, distinct for Teachers, General, and Safety, without separate Contingent Survivor mortality, fully generational using scale MP-2021.

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(9) Postemployment Benefits Other Than Pensions

Actuarial Assumptions and Other Inputs

Retirement participation rate assumed that 100% of active employees eligible for coverage will elect the benefit and 70% of both male and female employees are to be married at retirement and elect coverage for a spouse. For active employees, it was assumed male spouses to be three years older than female spouses. For current retirees, actual census information was used.

Termination rates are based on the 2003 Society of Actuaries small plan withdrawal.

Changes in the Net OPEB Liability

Changes in the Fund's net OPEB liability were as follows:

	Total OPEB Liability [a]	Plan Fiduciary Net Position [b]	Net OPEB Liability [a] - [b]
Balances at December 31, 2021	\$ 1,580,884	\$ -	\$ 1,580,884
Changes for the year:			
Service cost	51,124	-	51,124
Interest	34,945	-	34,945
Change in Benefit Terms	385,597	-	385,597
Difference between expected and actual experience *	(315,767)	-	(315,767)
Contributions - employer	-	-	-
Net investment income	-	-	-
Changes of assumptions or other inputs (change in discount rate)	(425,603)	-	(425,603)
Expected benefit payments **	(36,353)	-	(36,353)
Administrative expense	-	-	-
Net changes	(306,057)	-	(306,057)
Balances, December 31, 2022	\$ 1,274,827	\$ -	\$ 1,274,827

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(9) Postemployment Benefits Other Than Pensions

Changes in the Net OPEB Liability

	Total OPEB Liability [a]	Plan Fiduciary Net Position [b]	Net OPEB Liability [a] – [b]
Balances at December 31, 2020	\$ 1,298,238	\$ -	\$ 1,298,238
Changes for the year:			
Service cost	42,393	-	42,393
Interest	31,547	-	31,547
Difference between expected and actual experience *	195,400	-	195,400
Contributions - employer	-	-	-
Net investment income	-	-	-
Changes of assumptions or other inputs (change in discount rate)	44,919	-	44,919
Expected benefit payments **	(31,613)	-	(31,613)
Administrative expense	-	-	-
Net changes	<u>282,646</u>	<u>-</u>	<u>282,646</u>
Balances, December 31, 2021	<u>\$ 1,580,884</u>	<u>\$ -</u>	<u>\$ 1,580,884</u>

*Includes differences due to changes in health care trend rates.

**Expected benefit payments includes deferred benefit payments between the measurement date and fiscal year end.

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A COMPONENT UNIT OF THE STATE OF NEW YORK)
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022 AND 2021**

(9) Postemployment Benefits Other Than Pensions

Sensitivity of the total OPEB Liability to Changes in the Discount Rate

The following presents the Fund's total OPEB liability at December 31, 2022, as well as what the Fund's total OPEB liability would be if it were calculated using discount rate that is 1 percentage point lower (3.40%) or 1 percentage point higher (5.40%) than the current discount rate:

	1% Decrease <u>(3.40%)</u>	Discount Rate <u>(4.40%)</u>	1% Increase <u>(5.40%)</u>
Total OPEB Liability	\$ 1,431,731	\$ 1,274,827	\$1,145,391

The following presents the Fund's total OPEB liability at December 31, 2021, as well as what the Fund's total OPEB liability would be if it were calculated using discount rate that is 1 percentage point lower (1.19%) or 1 percentage point higher (3.19%) than the current discount rate:

	1% Decrease <u>(1.19%)</u>	Discount Rate <u>(2.19%)</u>	1% Increase <u>(3.19%)</u>
Total OPEB Liability	\$ 1,851,166	\$ 1,580,884	\$1,366,263

Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the Fund's total OPEB liability at December 31, 2022, as well as what the Fund's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (4.50% decreasing to 3.00%) or 1 percentage point higher (6.50% decreasing to 5.00%) than the current healthcare cost trend rate:

	1% Decrease <u>(4.50% Decreasing to 3.00%)</u>	Healthcare Cost Trend Rate <u>(5.50% Decreasing to 4.00%)</u>	1% Increase <u>(6.50% Decreasing to 5.00%)</u>
Total OPEB Liability	\$ 1,135,301	\$ 1,274,827	\$1,444,489

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(9) Postemployment Benefits Other Than Pensions

Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the Fund's total OPEB liability at December 31, 2021, as well as what the Fund's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.10% decreasing to 3.37%) or 1 percentage point higher (7.10% decreasing to 5.37%) than the current healthcare cost trend rate:

	1% Decrease (5.10% Decreasing to 3.37%)	Healthcare Cost Trend Rate (6.10% Decreasing to 4.37%)	1% Increase (7.10% Decreasing to 5.37%)
Total OPEB Liability	\$ 1,341,263	\$ 1,580,884	\$1,883,829

*OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources
Related to OPEB*

For the years ended December 31, 2022 and 2021, the Fund recognized OPEB expenses of \$329,616 and \$236,985, respectively. The Fund reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

December 31, 2022

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 220,080
Amounts recognized in OPEB expense	-	-
Changes of assumptions	-	96,632
Contributions subsequent to the measurement date	<u>9,188</u>	<u>-</u>
Total	<u>\$ 9,188</u>	<u>\$ 516,712</u>

December 31, 2021

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 97,700	\$ -
Amounts recognized in OPEB expense	-	-
Changes of assumptions	22,459	-
Contributions subsequent to the measurement date	<u>7,990</u>	<u>-</u>
Total	<u>\$ 128,149</u>	<u>\$ -</u>

**NEW YORK STATE THOROUGHBRED BREEDING
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NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022 AND 2021**

(9) Postemployment Benefits Other Than Pensions

OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	
2023	(\$224,658)
2024	(224,658)
2025	(67,396)

(10) Concentration of Risk - Long-Term Receivable and Payable

The Fund is actively pursuing collection from Catskill OTB in connection with the entity's failure to remit payments owed to the Fund. As of December 31, 2022, the outstanding balance of approximately \$144,000 has been fully included in the allowance for doubtful accounts.

(11) Commitments and Contingencies

(a) Beginning February 1, 2013, the Fund came under the umbrella of the new Gaming Commission of the State of New York. It is anticipated that this reorganization will not significantly impact the Fund's mission or revenue sources. In response, the Fund relocated its operations to the New York State Gaming Commission building in Schenectady, New York, during December 2012.

The Fund has a Shared Services Agreement with the New York State Gaming Commission for office space, utilities, and use of Gaming Commission employees. The agreement has a ten year term that expires December 31, 2023, but may be terminated by either party with sixty days' advance written notice. Occupancy expenditures for the years ended December 31, 2022 and 2021 were \$31,200 and \$25,998, respectively. The 2022 expenditures consists of accruals, since the Fund has not received any invoices for 2022. Future payments under this agreement are estimated as follows:

2023	\$ 28,400
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(b) In February 2022, the Fund entered into an agreement with The New York Racing Association, Inc. (NYRA) for certain sponsorship and sponsorship benefits. The agreement runs from January 1, 2022 through December 31, 2022, but can be terminated by either party with ten (10) days written notice. The agreement calls for four quarterly payments of \$31,250 beginning February 1, 2022. The agreement for 2023 has the same terms.

**NEW YORK STATE THOROUGHBRED BREEDING
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(A COMPONENT UNIT OF THE STATE OF NEW YORK)
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022 AND 2021**

(12) Legal Proceedings and Claims

In the ordinary course of business, the Fund may be subject to certain legal proceedings and claims. For any actions that are not otherwise covered by liability insurance, management believes that the resulting outcome of any such actions will not have a material adverse effect on the financial condition or results of operations of the Fund. In addition, when a loss contingency becomes probable, management establishes reserves.

(13) Accounting Standards Issued But Not Yet Implemented

- GASB Statement No. 94 - “Public-Private and Public-Public Partnerships and Availability Payment Arrangements”. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. The provisions of this Statement are effective for fiscal years beginning after June 15, 2022, which is the fiscal year beginning January 1, 2023 for the Fund. The effects of this Statement on the financial statements of the Fund are not presently determinable.

- GASB Statement No. 97 – “Certain component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32”. The objective of this Statement is to (1) increase consistency and comparability related to the reporting of fiduciary component units; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, OPEB and other employee benefit plans; and (3) enhance the relevance, consistency, and comparability of the accounting for certain IRC 457 plans. The provisions of this Statement are effective on various dates depending on the circumstances. The earliest fiscal year is January 1, 2021. The effects of this Statement on the financial statements of the Fund are not expected to be material.

**NEW YORK STATE THOROUGHBRED BREEDING
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(A COMPONENT UNIT OF THE STATE OF NEW YORK)
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022 AND 2021**

(13) Accounting Standards Issued But Not Yet Implemented

- GASB Statement No. 99 - “Omnibus 2022”. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. Effective for years beginning after June 15, 2022.
- GASB Statement No. 100 - “Accounting Changes and Error Corrections”. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. Effective for years beginning June 15, 2023.
- GASB Statement No. 101 - “Compensated Absences”. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Effective for years beginning after December 15, 2023.

(14) Related Party Transactions

The Fund’s established award and reimbursement programs are available to any individual or company meeting the eligibility requirements. At various times, members of the Fund’s management and board of directors receive award payments and/or advertising reimbursements in accordance with the established programs in the normal course of the Fund’s activity.

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)
SCHEDULES OF PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY (ASSET)
LAST 10 FISCAL YEARS
FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Fund's proportion of the net pension liability (asset)	0.0008976%	0.0010633%	0.0010509%	0.0012159%	0.0012169%	0.0013013%	0.0013512%	0.0010264%
Fund's proportionate share of the net pension liability (asset)	\$ (73,379)	\$ 1,059	\$ 278,275	\$ 86,151	\$ 39,274	\$ 122,272	\$ 216,871	\$ 34,673
Fund's covered payroll	\$ 487,546	\$ 406,435	\$ 448,267	\$ 448,599	\$ 444,662	\$ 430,449	\$ 426,747	\$ 413,358
Fund's proportionate share of the net pension liability (asset) as a percentage of its covered - employee payroll	-15.05%	0.26%	62.08%	19.20%	8.83%	28.41%	50.82%	8.39%
Plan fiduciary net position as a percentage of the total pension liability	103.65%	99.95%	86.4%	96.3%	98.2%	94.7%	90.7%	97.9%

* The amounts presented for each fiscal year were determined as of the March 31, 2022, 2021, 2020, 2019, 2018, 2017, 2016 and 2015 measurement dates of the plan.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available.

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)
SCHEDULES OF FUND CONTRIBUTIONS
LAST 10 FISCAL YEARS
FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 50,799	\$ 62,758	\$ 61,453	\$ 62,415	\$ 63,064	\$ 61,770	\$ 61,234	\$ 92,060	\$ 37,768
Contributions in relation to the contractually required contribution	<u>50,799</u>	<u>62,758</u>	<u>61,453</u>	<u>62,415</u>	<u>63,064</u>	<u>61,770</u>	<u>61,234</u>	<u>92,060</u>	<u>37,768</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Fund's covered employee payroll	\$ 487,546	\$ 406,435	\$ 448,267	\$ 448,599	\$ 444,662	\$ 430,449	\$ 426,747	\$ 413,358	\$ 312,882
Contributions as a percentage of covered employee payroll	10.42%	15.44%	13.71%	13.91%	14.18%	14.35%	14.35%	22.27%	12.07%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available.

**NEW YORK STATE THOROUGHBRED BREEDING
AND DEVELOPMENT FUND CORPORATION
(A Component Unit of the State of New York)
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY
FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>2022</u>	<u>2021</u>	<u>Fiscal Year Ending</u> <u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability					
Measurement date	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018
Service cost	\$ 51,124	\$ 42,393	\$ 36,364	\$ 46,712	\$ 41,735
Interest	34,945	31,547	31,040	39,954	44,232
Changes in benefit terms	385,597	-	-	-	-
Difference between expected and actual experience in the measurement of the total OPEB liability	(315,767)	195,400	101,091	(183,595)	(217,159)
Changes in assumptions and other inputs	(425,603)	44,919	37,392	220,785	(62,877)
Benefit payments	<u>(36,353)</u>	<u>(31,613)</u>	<u>(27,968)</u>	<u>(31,510)</u>	<u>(31,390)</u>
Net Change in Total OPEB Liability	<u>(306,057)</u>	<u>282,646</u>	<u>177,919</u>	<u>92,346</u>	<u>(225,459)</u>
Total OPEB Liability - beginning	<u>1,580,884</u>	<u>1,298,238</u>	<u>1,120,319</u>	<u>1,027,973</u>	<u>1,253,432</u>
Total OPEB Liability - ending	<u>\$ 1,274,827</u>	<u>\$ 1,580,884</u>	<u>\$ 1,298,238</u>	<u>\$ 1,120,319</u>	<u>\$ 1,027,973</u>
Covered-employee payroll	\$ 446,301	\$ 453,176	\$ 439,571	\$ 425,858	\$ 440,209
Total OPEB Liability as a percentage of covered-employee payroll	285.64%	348.85%	295.34%	263.07%	233.52%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available. Additionally, the amounts presented for each fiscal year were determined as of the measurement date as disclosed in the footnotes.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Members
New York State Thoroughbred Breeding and Development Fund

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the New York State Thoroughbred Breeding and Development Fund (the Fund), a component unit of the State of New York, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements, and have issued our report thereon dated March 17, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mengel, Metzger, Barw & Co. LLP

Latham, NY
March 17, 2023